

An Overdue Recalibration of the Credit Ratings for Mexico and Pemex

Long before the threat of U.S. tariffs emerged, we anticipated a downward revision of the credit ratings for Mexico and Pemex. We were relatively early to observe the effect that heightened uncertainty in economic policy, Pemex's growing burden on the sovereign, and the country's persistently subdued growth would have on their credit profiles. While the now-suspended U.S. tariffs could have also posed a severe external shock, trade tensions could still resurface given that immigration will likely remain a major theme in the 2020 U.S. presidential election. This paper discusses the dynamics that led our internal credit ratings on Mexico and Pemex below the average of the rating agencies, our outlook going forward, and how this view is expressed in our investment strategy.

On June 5, 2019, Fitch Ratings and Moody's negatively adjusted the credit ratings and outlook for Mexico and Pemex. Fitch downgraded the sovereign to BBB with a stable outlook, while Moody's revised its outlook to negative (while keeping the A3 rating). The following day, Pemex became high yield in Fitch's appraisal when it downgraded the company to BB+ while maintaining a negative outlook, and Moody's assigned it a negative outlook (maintaining the Baa3 rating), thus placing the company on the brink of losing its investment-grade status from two of the three major credit rating agencies. **PGIM Fixed Income expected changes in this direction as our internal ratings on Mexico and Pemex were below the agencies' average, and that remains the case for the sovereign even after Fitch's downgrade.**

However, these downgrades were about far more than the threat of tariffs. In addition to the challenges posed by the potential trade dispute (the rating agencies' action came before the tariff suspension), **heightened uncertainty over the trajectory of economic policy, increased risk that Pemex may become a heavier burden on the sovereign, and Mexico's persistent underperforming growth supported the actions taken by Fitch and Moody's. In our opinion, this is an appropriate characterization of the mounting headwinds to Mexico's creditworthiness, thereby warranting the downward calibration of the ratings and outlook.**

Mired in Policy Uncertainty

Since President Andrés Manuel López Obrador ([AMLO](#)) took office last year, a raft of policy choices has consistently eroded the predictability of economic policy—including Mexico City's cancelled airport, the stalled opening of the energy sector, an erosion of bureaucratic capacity, and the use of public consultations to shape policy, among other decisions. The risk of crystallized contingent liabilities related to Pemex continues to rise with the secular deterioration of the company's credit fundamentals and its worrisome outlook amid the shifts in energy policy. The deeper link between Pemex and the sovereign under the AMLO administration has translated into a series of tepid support packages that have fallen short of meaningfully buttressing the company's financial footing. **This piecemeal approach stems from the administration's lack of strategy to solve the trade-off between providing substantial support to Pemex and maintaining fiscal metrics consistent with the stability of the sovereign's debt-to-GDP ratio.**



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This increasingly uncertain backdrop exacerbates Mexico's structural growth shortcomings—underscored by its average annual growth rate of 2.4% over nearly four decades.

Without more meaningful sovereign support over the near to intermediate term, which could include a partial or full-explicit guarantee on some or all of Pemex's debt, we believe that Moody's is more likely than not to act on its negative outlook and eventually downgrade Pemex. The sovereign-Pemex dynamic is set to continue without any revenue-boosting fiscal reform; otherwise, any significant support for the company would compromise the administration's fiscal targets. Alas, the forward guidance provided by authorities indicates that fiscal reform is unlikely to be undertaken before the 2021 midterm elections. **More generally, the AMLO administration's modus operandi for policymaking is unlikely to materially change given its strong ideological leanings, which does not bode well for any meaningful restoration of policy predictability and growth-enhancing policies.** A potential downgrade by S&P, which currently rates Mexico BBB+ with a negative outlook, is also in the cards as the agency's ratings criteria are similar to those that triggered the latest action from Fitch and Moody's.

Pemex's Standalone Credit Fundamentals

Pemex's credit fundamentals have gradually deteriorated over several years amid a series of interrelated factors: its heavy tax burden; insufficient investment in exploration, production, and refining capacity with its consequent output decline in all segments (oil and gas, petrochemicals, and fuels); and a relentless increase in leverage. The deterioration of Pemex's fundamentals accelerated over the last five years as its supergiant mature hydrocarbon field (Cantarell, discovered in 1976) started experiencing a swifter natural rate of decline.

Even with its deteriorating credit fundamentals, the market has largely given Pemex the benefit of the doubt based on the assumption that its strategic importance to Mexico would force the government to do whatever necessary to fully bail out the company, if needed. **However, this deterioration has become a heftier contingent liability on the sovereign, and the shifts in energy policy under the AMLO administration have amplified these concerns.** Although the AMLO administration's steps to support Pemex have been pointed in the right direction, they have been insufficient to stabilize the company and have fallen short of the rating agencies' expectations. These developments and the downward revision of the sovereign's creditworthiness—the entity mooring Pemex's higher rating relative to its stand-alone assessment—brought the company to a tipping point that prompted the market and credit rating agencies to reassess their views.

Outlook and Positioning

In early June 2019, Moody's set a timeframe of up to 18 months to decide how to address its negative outlook on Pemex. Given the lack of a strategy to address the company's structural weaknesses and Moody's expected downgrade of Mexico, we believe Moody's will likely downgrade Pemex as well. Notwithstanding this perspective, **we hold the strong conviction that the AMLO administration will do whatever it takes to prevent a Pemex default. Beyond the legal restrictions to a default, the AMLO-Pemex relationship is anchored by the president's view that the oil industry is an expression of national sovereignty, which is core to the administration's nationalistic ethos.**

Given this conclusion and the potential for near- to medium-term spread volatility, our longer-term strategy is to remain underweight Mexico's sovereign debt (relative to the broad EM hard currency benchmark) and overweight Pemex debt. While we would fully expect the differential between Pemex and Mexico spreads to immediately widen if Moody's or S&P were to downgrade Pemex to high yield, we believe this scenario could present an attractive buying opportunity.

Looking ahead, the AMLO administration will likely bolster its explicit support for Pemex through various channels (a likely scenario even without a second downgrade to high yield). If the company loses its investment-grade status, the opportunity to buy bonds that are "forced sales"—only by virtue of their credit rating and expulsion from an index with investment grade rated inclusion criteria—would present a window to capitalize on this temporary technical factor and on the ultimate spread compression that we envision as Mexico and Pemex become more closely linked.

Source(s) of data (unless otherwise noted): PGIM Fixed Income as of June 2019

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